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Billing Code

DEPARTMENT OF THE TREASURY

# IMARA Calculation for Calendar Year 2022 Under the Terrorism Risk Insurance Program

**AGENCY:** Departmental Offices, Department of the Treasury.

**ACTION:** Notice.

**SUMMARY:** The Department of the Treasury (Treasury) is providing notice to the public of the insurance marketplace aggregate retention amount (IMARA) for calendar year 2022 for purposes of the Terrorism Risk Insurance Program (TRIP or the Program) under the Terrorism Risk Insurance Act, as amended (TRIA or the Act). As explained below, Treasury has determined that the IMARA for calendar year 2022 is \$42,690,205,453.

**DATES:** The IMARA for calendar year 2022 is effective January 1, 2022 through December 31, 2022.

**FOR FURTHER INFORMATION CONTACT:** Richard Ifft, Senior Insurance Regulatory Policy Analyst, Federal Insurance Office, 202-622-2922 or Sherry Rowlett, Program Analyst, Federal Insurance Office, 202-622-1890.

### **SUPPLEMENTARY INFORMATION:**

## I. Background

TRIA—which established TRIP—was signed into law on November 26, 2002, following the attacks of September 11, 2001, to address disruptions in the market for terrorism risk insurance, to help ensure the continued availability and affordability of commercial property and casualty insurance for terrorism risk, and to allow for the private markets to stabilize and build insurance capacity to absorb any future losses for terrorism events.<sup>1</sup> TRIA requires

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<sup>&</sup>lt;sup>1</sup> Public Law 107-297, sec. 101(b), 116 Stat. 2322, codified at 15 U.S.C. 6701 note. Because the provisions of TRIA (as amended) appear in a note instead of particular sections of the U.S. Code, the provisions of TRIA are identified by the sections of the law.

insurers to "make available" terrorism risk insurance for commercial property and casualty losses resulting from certified acts of terrorism, and provides for shared public and private compensation for such insured losses. The Program has been reauthorized four times, most recently by the Terrorism Risk Insurance Program Reauthorization Act of 2019.<sup>2</sup> The Secretary of the Treasury (Secretary) administers the Program, with assistance from the Federal Insurance Office (FIO).<sup>3</sup>

TRIA provides for an "industry marketplace aggregate retention amount" or "IMARA" to be used for determining whether Treasury must recoup any payments it makes under the Program. Under the Act, if total annual payments by all participating insurers are below the IMARA, then Treasury must recoup all amounts expended by it up to the IMARA threshold. If total annual payments by all participating insurers are above the IMARA, then Treasury has the discretionary authority (but not the obligation) to recoup all of the expended amounts that are above the IMARA threshold.<sup>4</sup>

TRIA provides for a schedule of defined IMARA values from calendar year 2015 through calendar year 2019.<sup>5</sup> For calendar year 2020 and beyond, TRIA states that the IMARA "shall be revised to be the amount equal to the annual average of the sum of insurer deductibles for all insurers participating in the Program for the prior 3 calendar years," as such sum is determined pursuant to final rules issued by the Secretary.<sup>6</sup>

On November 15, 2019, Treasury issued a final rule for calculation of the IMARA. <sup>7</sup> This rule, which is codified at 31 CFR 50.4(m)(2), provides that the IMARA will be calculated

<sup>&</sup>lt;sup>2</sup> See Terrorism Risk Insurance Extension Act of 2005, Pub. L. 109-144, 119 Stat. 2660; Terrorism Risk Insurance Program Reauthorization Act of 2007, Pub. L. 110-160, 121 Stat. 1839; Terrorism Risk Insurance Program Reauthorization Act of 2015, Public Law 114-1, 129 Stat. 3 (2015 Reauthorization Act); Terrorism Risk Insurance Program Reauthorization Act of 2019, Public Law 116-94, 133 Stat. 2534.

<sup>&</sup>lt;sup>3</sup> 31 U.S.C. 313(c)(1)(D).

<sup>&</sup>lt;sup>4</sup> See TRIA, sec. 103(e)(7); see also 31 CFR part 50, subpart J (Recoupment and Surcharge Procedures).

<sup>&</sup>lt;sup>5</sup> In 2015, the IMARA was \$29.5 billion; it increased to \$31.5 billion in 2016, \$33.5 billion in 2017, \$35.5 billion in 2018, and \$37.5 billion in 2019. *See* TRIA, sec. 103(e)(6)(B).

<sup>&</sup>lt;sup>6</sup> TRIA, sec. 103(e)(6)(B)(ii) and (e)(6)(C). An insurer's deductible under the Program for any particular year is 20 percent of its direct earned premium subject to the Program during the preceding year. TRIA, sec. 102(7). For example, an insurer's calendar year 2021 Program deductible is 20 percent of its calendar year 2020 direct earned premium.

<sup>&</sup>lt;sup>7</sup> See 84 FR 62450 (November 15, 2019) (Final Rule).

by averaging the annual industry aggregate deductibles over the prior three calendar years, based upon the direct earned premiums (DEP) reported to Treasury by insurers in Treasury's annual data calls. Insurer deductibles under the Program are based upon the DEP of individual insurers reported to Treasury in the prior year (e.g., 2020 DEP for 2021 calendar year).

Accordingly, for purposes of determining the IMARA for calendar 2022, Treasury has averaged the aggregate insurer deductibles for calendar years 2021, 2020, and 2019 (as reported to Treasury in each of these years), which are based on the reported DEP for calendar years 2020, 2019, and 2018, respectively.

For purposes of the 2022 IMARA calculation, those figures are as follows:

TRIP-Eligible DEP by Insurer Category8

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	2019 TRIP Data Call		2020 TRIP Data Call		2021 TRIP Data Call	
	2018 DEP in TRIP-	% of	2019 DEP in TRIP-	% of	2020 DEP in TRIP-	% of
	Eligible Lines	Total	Eligible Lines	Total	Eligible Lines	Total
Alien Surplus Lines Ins.	\$ 7,618,548,358	4%	\$ 11,149,972,542	5%	\$ 11,043,111,847	5%
Captive Insurers	8,937,119,082	4%	9,083,384,310	4%	10,534,614,720	5%
Non-Small Insurers	166,188,192,378	81%	172,970,757,331	80%	175,272,463,804	80%
Small Insurers	22,516,178,612	11%	22,882,139,290	11%	22,156,599,520	10%
Total	\$ 205,260,038,430	100%	\$ 216,086,253,473	100%	\$ 219,006,789,891	100%

Source: 2019-2021 TRIP Data Calls

Treasury has used these reported premiums to calculate the IMARA for calendar year 2022. The average annual DEP figure for the combined period of 2018, 2019, and 2020 is \$213,451,027,265 [(\$205,260,038,430 + \$216,086,253,473 + \$219,006,789,891) / 3 = \$213,451,027,265]. The average aggregate deductible for the prior three years is 20 percent of \$213,451,027,265, which equals \$42,690,205,453.9 Accordingly, the IMARA for purposes of calendar year 2022 is \$42,690,205,453.

<sup>&</sup>lt;sup>8</sup> The figures from the 2020 and 2019 TRIP data calls (some figures may not add up on account of rounding) were previously reported in the IMARA calculation for calendar year 2021. *See* 85 FR 83159 (December 21, 2020). Figures from the 2021 TRIP data call were previously reported in FIO's June 2020 Small Insurer Study, as available at that time and rounded. FIO, Study on the Competitiveness of Small Insurers in the Terrorism Risk Insurance Marketplace (June 2021), 17 (Figure 1),

https://home.treasury.gov/system/files/311/2021TRIPSmallInsurerReportJune2021.pdf. The figures from the 2021 TRIP data call as originally reported in June 2020 have been updated to include data received by FIO after the reporting deadline.

<sup>&</sup>lt;sup>9</sup> See note 7.

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Steven E. Seitz,

Director, Federal Insurance Office.

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